Board of Inquiry into the Occurrence of Bush and Grass Fires in Victoria February 1977

Transcript of Proceedings, pages 2317-2332

VPRS 9823/P0002/13, Unit "Day 43 – 45 Transcript of proceedings"

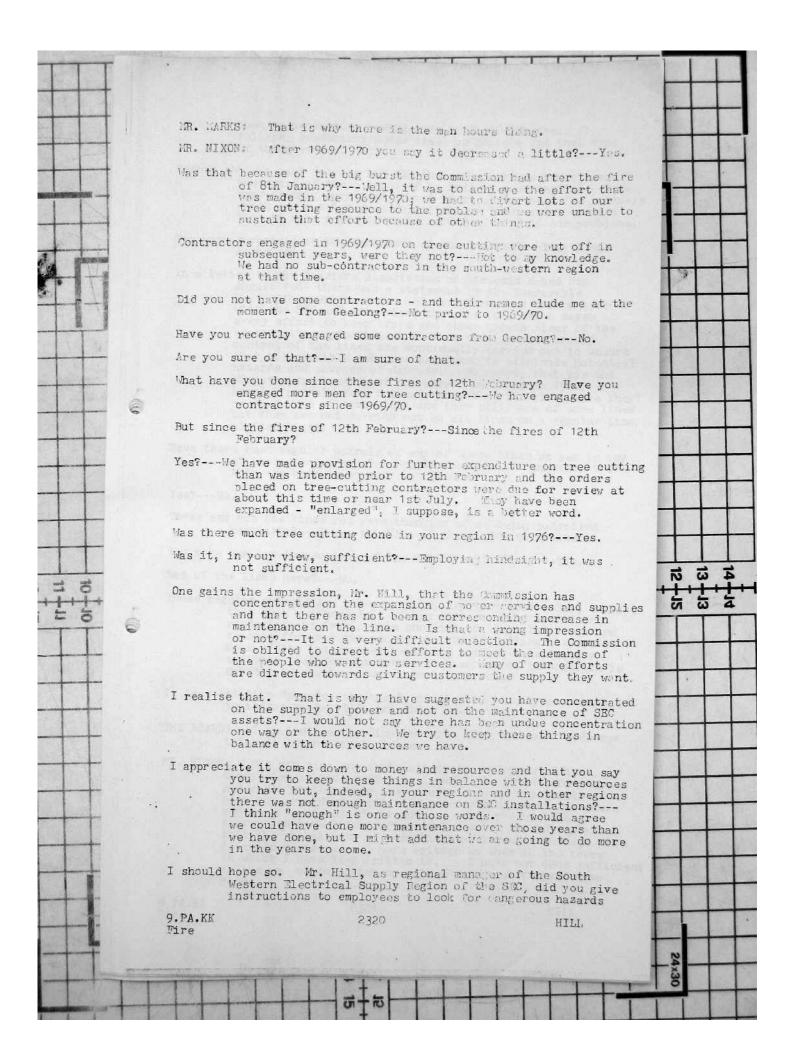
[note on transcript page 2325 Mr. Lloyd makes reference to the SEC undertaking to make an instructional film for staff, to educate them about sparks causing fires.]

Photography at PROV and conversion to PDF: M.Gunter, 1st- 4th Oct 2009 (for research only, not for publication)

NB some transcript text is almost illegible due to the over-use of recycled carbon paper

existing lines before the next bush fire season. Pole caps - pole caps coming adrift can also be a source of trouble. Greater vigilance in respect of loose pole caps is needed and all personnel should be instructed to keep a lookout and report them to the appropriate supervisor. In particular, pole inspectors should be required to inspect and report on pole caps and any obviously deteriorated crossarms. Field glasses should be issued to all Pole Inspector for this purpose. Although there is an extended pole cap strap already available, a new strap is being designed which will facilitate installation of the strap without repassval of the pin from the cap or the ins later from the pin. Recording of complaints - as you have already been advised, a committee has been set up to review and report on the recording of complaints and the conciliation of subsequent actions. General - in order to improve communications with customers, CFA, and other authorities, will you please arrange to have district office communications manned on weakends and public holidays from 8 a.m. to 5 p.m. on days of extreme fire danger (as distinct from days of tasts) fire her. total fire ban). Such a situation is to be treated in the same way as a normal emergency storm situation where local district control has been assumed on a hand back basis from the report centre. I take it that means it has been assumed on the basis the report centre has rung up and told somebody to man it. The advice to customers is appended at the back. It is a two-page document and the guidelines by which spreaders are put in low voltage mains are set out on the very last page. It shows as an interim guideline the spreader should be fitted about mid-span and tells when, and that new extensions or low voltage mains, the following should apply. I think I shall now call 2 3 +13 Mr. Hill. ROLAND JOHN HILL, sworn and examined: MR. M.RKS: Mr. Hill, is your full name Roland John Hill? --- That is correct. Where do you live? --- I live at 17 Corangamite Street, Colac. are you the Regional Manager of the South-Western Electricity Supply Region of the State Electricity Commission of Victoria? --- Yos. You are a qualified professional engineer?---Yes. You have made a statement, have you not, for presentation? --- Yes. You have referred to certain photographs? --- Yes. I think you have copies there, and I tender those photograp s. Those photographs are referred to on page 5, examples of the kind of problems that exist and can be seen along the Great Ocean Read. EXHIBIT 277...... Photographs referred to in Mr. Hill's statement. 9.GT/.C. HILL. 2317. Fire.

| | MR. M.FKS: I suggest this whole statement go in the transcript. | |
|-------------|---|-------|
| | THE BO.RD: Yes. | 1 |
| | (See transcript of the 46th day for statement of Roland John Hill). | |
| | MR. M.RKS: On page 6 you refer to a time that you went to a meeting of the Lismore group of the CFL at Lismore?Yes. | 1- |
| | You got the co-operation of property owners there in about 1970, is that right to a tree clearing operation?That is correct. | 1 |
| | Were you able to marshall an effective force of tree clearing?Yes, that was a very successful operation. | 19 |
| | That is a different time to the one referred to by Mr. Morris because he wrote in 1969, or is it the same one?It was in relation to a different area. Mr. Morris was speaking rather about the Mingay area. | |
| | I take it that you do not wish this to be read out? | + |
| 6 | THE BOARD: I do not think so, I read it myself. I know Mr. Mixon has read it. It will go into the transcript. I do not think it is necessary to read it out aloud. | |
| | MR. M.RKS: I wonder if this map could be put up and tendered. I think it is called Electricity Commission of Victoria Electric Supply map. | |
| | EXHIBIT 278State Electricity Commission of Victoria Electric Supply Map. | |
| | MR. NIXON: Mr. Hill, when the power goes off at anglesca, you are the man I ring, is that right?Not actually me in person. It is my organisation. | |
| | The South-Western Region is a region covering a very large area, is it?Yes, it covers quite an area in the south-west of the State, 28,000 square kilometres. | 12+15 |
| 6 | As I see it, and you correct me if I am wrong, after the fires of 8th January 1969 there was quite a large increase in tree cutting activities by the SEC?Yes. | Ť |
| | That was organised by the Commission because of the very fact those fires had occurred?Yes. | + |
| | As you say in your statement, the cost of tree cutting rose almost three-fold in 1969/70 to the previous year, 1968/69? | # |
| | 'I suppose the cost has risen in years thereafter, would that be right?The cost fell after the 1969/70 year and has tended to rise again since. | 1 |
| | Tended to rise again since, not because more people were engaged, I suppose, but because wages increased over those years?On a man-hour basis, it has also shown an increase. | 1 |
| | (Page 2320 follows) | |
| | 9.GT/AC. 2318/2319. HILL. | |
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| (Similaria) | | ×30 |



such as conductors coming into content with trees or foliage, conductors under trees or foliage and that type of thing? --- Yes. Before the man went out and had all these photographs taken, were you aware of these types of hazards in your region?--- I was very frankly surprised when I drove up on these few roadways which are not far from Colac, any of thom, and I decided then to make a photographic record of some of our problems. You were surprised at the magnitude of the problem?---Yes, I was In a letter to the Graziers Association of Victoria dated 8th August 1969 there was a statement by the Monourable Mr. Palfour which reads: "I have clicussed this matter with the SEC and am advised that the Commission makes every effort to keep trees and other growth clear of the electricity conductors. To this end, inspections and control of the lines are continually carried out to ensure that all possible measures are taken to eliminate potential hazards and sources of danger". No count, that was the Minister speaking about an answer received in 1969.

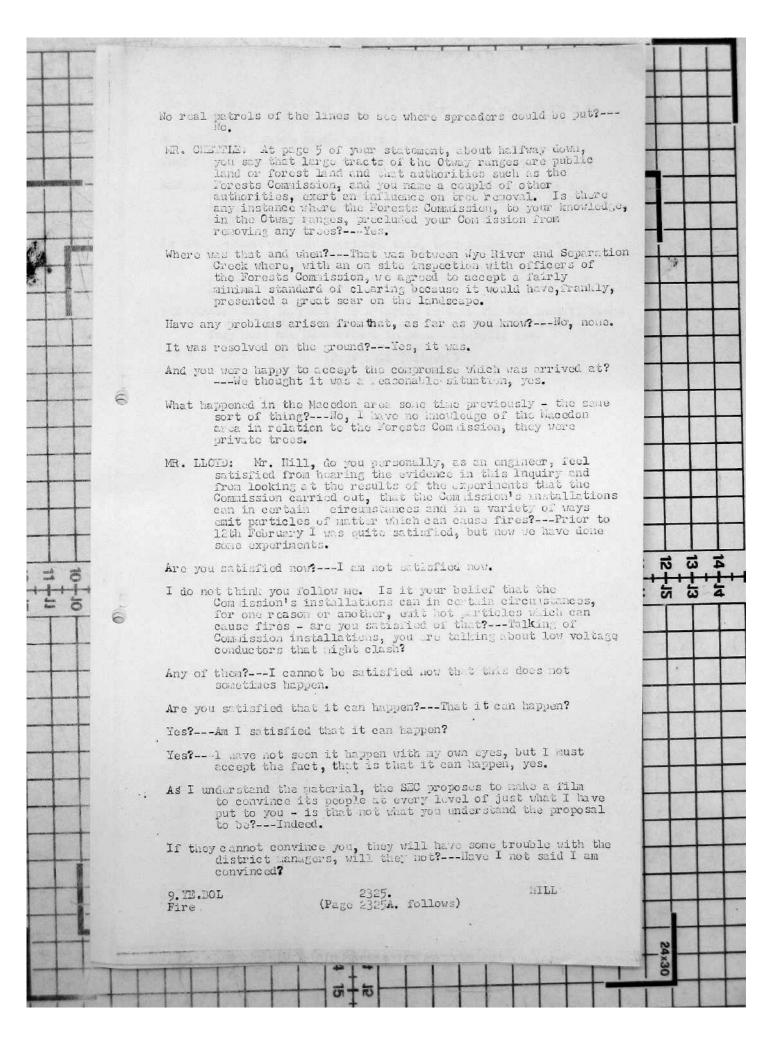
Regular patrols were not carried out at the time, were they?

--- They were of some lines and they still are of some lines but they are not carried out on all lines on a regular time Have there been regular patrols of any of these lines we see in any of these photographs?---Regular patrols, in the sense that they are done once every so often? Yes? --- No. These are not the lines you were thinking of as being patrolled regularly?--- I was thinking of the 66,000 volt line. You make regular inspections of the 66,000 volt lines?---Yes. Not of the lines here? --- No. 2 2 4 +13 Those regular patrols are necessary now, are they not?---Yes, I think they are. I have felt always that we could depend on reports to us from people who live in the rural areas and S reports from our own people who are travelling the roads. Some of the things that have been said at this Inquiry indicate that for the future that source of information is not one on which we could completely rely. It is a bit like "passing the buck", is it not, to rely on others to inform you?---I do not think so. THE BOARD: I am inclined to disagree with that phrase. think it is the right phrase. 17R. NJ.XON: V: Did you give any instructions to employees of the Commission in your region to look at the 22 kV conductors and check whether they needed spreaders at any point? Have you ever done that? --- We have written about spreaders and we have discussed spreaders. Men you use the expression have I instructed employees; I should explain that the normal line of communication I use is through the district managers. I have written to. I have written to them in the terms I have not done sufficient in the way of following up with them the writings I have done. 9.PA.KK Fire 2321 HILL

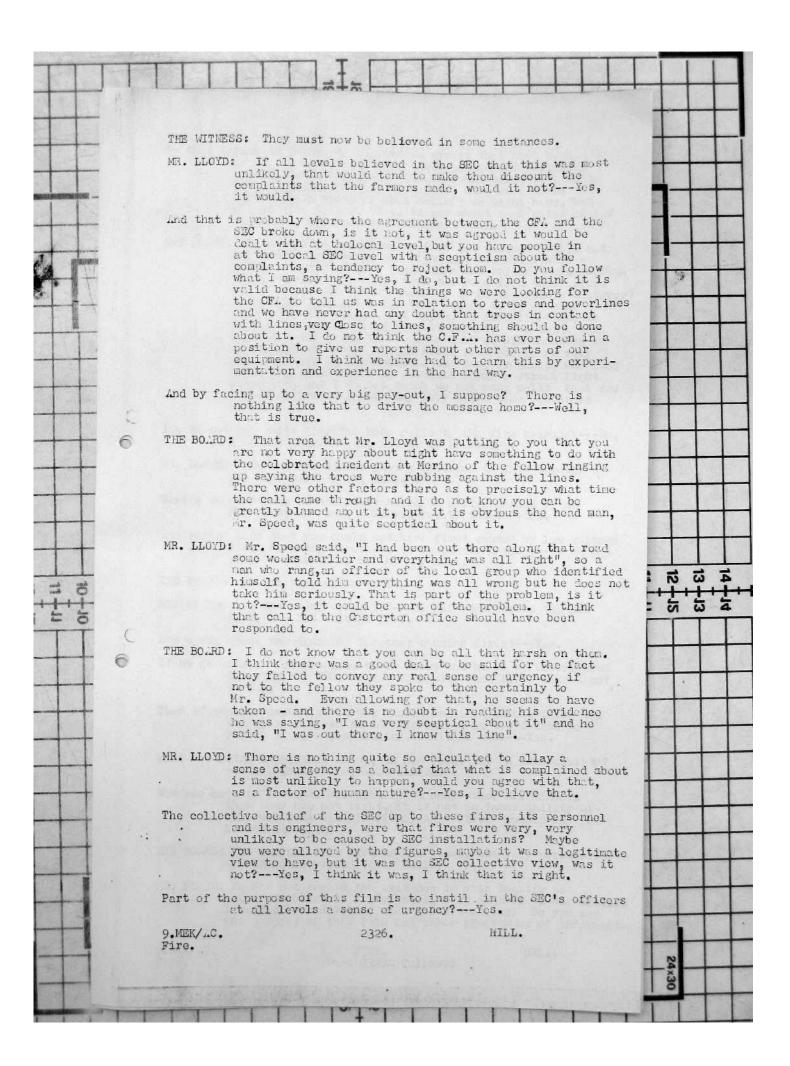
| Well 6 | | | | |
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| | | | | |
| | | NR. McDONALD: Is this a spreader on a high voltage conductor? The spreader relates to the low voltage there is no spreader on a high voltage conductor. | | H |
| - | | MR. NIXON: Beeac is within your region, is it not? Yes. | | |
| BERENE - | | Have you been down Pierce's Road since the fires of 12th February at Beeac?Yes. | | |
| | | Clearly, that was an area that required spreaders?I have been in an elevating platform vehicle, I have closely examined and have handled the conductors on Pierce's Foad and I would agree that those conductors clash and that a way of avoiding that is by the use of a spreader. | | |
| 1 | | You pass on instructions you receive from the Hierarchy in Monash House?Yes. | | |
| | | You pass on the instructions to the district managers, is that right?Yes. | | |
| | | It is their responsibility to take the necessary steps to ensure that your directions are followed up?Yes, that is the way our organisation works. | | |
| | 6 | Has each district manager been left to his own devices with regard to tree cutting in your region or is that not the situationNo, they have the assistance of the contractors and the assistance of a tree cutting party whichis a regional party that visits districts. | | |
| | | It was fairly non-existent, was it not, during 1976? The regional party? | | |
| 1 | | Yes?I do not think it has ever fallen below four men in strength. | | |
| | | It was taken out of the regions on occasions, was it not?No. | | 1 |
| | | Is it at all times engaged in tree cutting? Yes. | | <u> </u> |
| 8 | | Were contractors engaged in 1976 in your region?Yes. | N | 3 : H |
| 1-4 | | How often?Continuously. | 5 | ಏ |
| 9 | 6 | MR. McDONALD: This is a region? | | |
| 1 | | MR. NIXON: Yes. (To witness): All the time?Yes. | | |
| + | | How many more men do you propose to put on if you can get them in that region for tree cutting?we intend to have five parties belonging to contractors instead of the existing three parties. | | |
| + | | (Page 2323 follows) | | |
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| - | | 9.PA.KK 2322 HILL | | |
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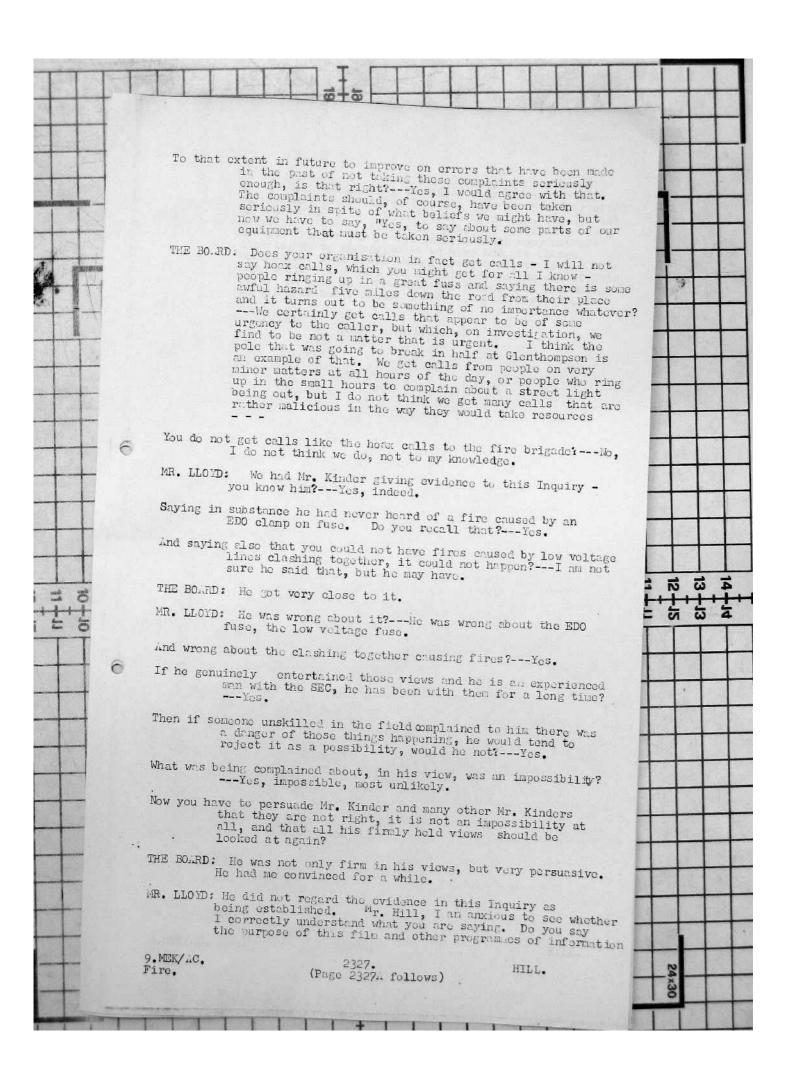
| | MR. Willow: Did you ever make it a practice of maint, inspections of your part of the area to look for the hearts that were noted by Dr. Connolly after the fires of January 1969? ——I personally, no. | |
|--|--|-------|
| | Did you request your district kan gors to make those inspections? | |
| | Do you know whether they were done? Not with containty. | |
| 10 may 10 | Did you require reports to be submitted by district an majors as to the condition of the conductors in relation to trees and branches, etc.? think the requirement then that the region laid down was that districts would report to the region regarding situations that they could not landle themselves. That is a bit of hearsay, as far as I am concerned. | |
| e e | A number of people have stated that they made complaints to SEC offices in your region - Comperdown, Colac, I think were two that were mentioned - and nothing was done about the complaints. Do you know anything about that? Have you made enquiries about that?Yes, I have made enquiries about it. It is a matter that very greatly concerns me and is one of the reasons that we are having a look at our methods of dealing with information from customers, and recording. | |
| - Or 10t | THE BOARD: It is always a problem as to how far jou should spend the money and energy in recording matters of this sort. I do not blame your organisation for not recording a lot of these things. If you had known there was going to be this Inquiry you would have recorded a great maker of things. I suppose the difficulty is that the customer in some cases - we have even had allegations that they have gone to the office and made complaints, but we do not know who they have seen, they may have seen the cleaner in some cases, and he has not bothered to pass it on, but it is desirable, I think, to kee some sort of record of complaints, mainly for purposes of protecting your own flank against allegations?we are concerned that this has been said so often by people and we want to set up something that will ensure, as far as we can, that whatever the customer tells us is dealt with and he is given some satisfaction. That is the purpose of the exercise in that crea. | 13-13 |
| | I am not wildly impressed by this business. There is too much of this easually telling linesten when you happen to see in the bottel or who come out for some other purpose, or strolling into the office at lumchtime and telling the office boy or the office girl, but, on the other hand, it is true that we have had a great number of complaints about this. | |
| | MR. MIXO: Tree cutting recommendations were put out in July, 1969, or thereabouts, were they not, by the Commission? Yee, indeed. | F |
| | And you were aware of thom, of course?Oh yes. | + |
| | A ind the Commission admowledged the fact that it had been strongly criticised for its mailure to undertake adequate clearing, did it not?Yes. | + |
| 1 | 'And also a chnowledged its failure to take procautions to prevent, if possible, conductors clashing?Yes. | + |
| | And standards were set out and they were described as minimum standards?Yes. | + |
| Ī | 9. YH. DOL 2323. RILL | + |
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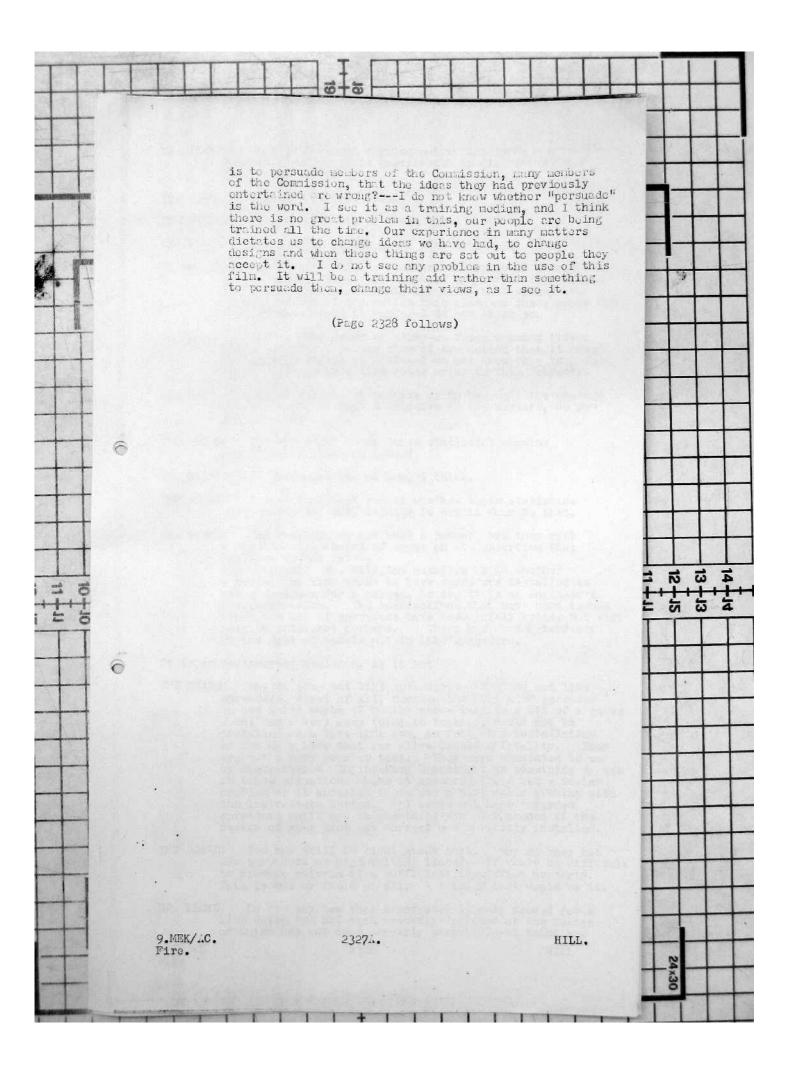
| | And the standards were adequed to an abtourt to a syone the disastrous consequences of the first of 3 January, 1969, were they not?Yes. | |
|--------|---|-------|
| - | It would be fair to say that by 1976 in your region - and I am not criticising you - the SDC did not get halfway towards those minimum standards, did they, on a furniar of occasions I do not anow about halfway, but I would agree that the standard has become croded over the years because of a number of pressures. | |
| | Going back to what I might describe as the Connolly/Enson dialogue in 1969, following the January fires, really the Com ission indicated to the Country Fire Authority that they required or would welcome advice from local representatives of the CFA concerning any of the situations of trees in contact with conductors, overhead trees and the clashing of conductors?Yes. | 9 |
| - 6 | And really the Commission was leaving it to the landholders, the volunteers in the field, to notify the Commission of any defects, was it not?—I think it was asking them to notify us of things that saw. I do not think that is passing the buck because those people live nearer the situation than we are and if they would but tell us. I think we would have undertaken some action, but as I understand it, that is all that arrangement was. | |
| | You were relying on individuals to inform your officers of dangerous situations they observed?Yes. | + |
| | There was no real increase on the part of the SLC, of patrols on the lines, to look for things, themselves, was there?No. | |
| | And if the individuals did not notice the situation or did not report the situation, your maintenance fell down or did not reach the required standards? That could happen. | |
| | But in some of these matters, true catting in particular, you would ask the district managers and others in the region to inspect as far as they were able. To that extent, there were special patrols done for that particular purpose, but they would perhaps be a one time look at the time of being asked and perhaps not a complete look?They would depend perhaps on their local knowledge of the areas they should look at, so it was never completely dependent on other people telling us of the state of affairs. | 12 13 |
| | You are aware of the situation, are you, at Hamilton's property at Tatyoon? Only from what I in we heard at this inquiry. That is not in the south-vestern region. | |
| | I was looking for Pura Pura - is it in your region? Yes, indeed. | |
| | If you had gone to the Petrass' property before 12th February and observed the conductor as it was going through the plantation of sugar guis, do you tink you would have done anything about it or would you have accepted the situation? I would have done something about it. | |
| | For whatever reason, the system of keeping udequate clearance between the trees and reliage and the conductors fell down during 1975/76 and in the time leading up to the fires? Tes. | |
| | And there was no real system of regular patrols to look at the lines?No. | |
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| | But you were not prior to 12th Pobruary? I have book conviced with great reluctance. |
| | Are you of the same opinion still? No. |
| MALES AND PROPERTY. | That has involved your mind being changed, has it not?Oh yes. |
| ++ | And would you say that that has been probably so throughout the whole organisation of the sic, that you will have to change the minds of people at every level? Yes, we will do, we will have to do that. |
| | Is the essence of the experience this, that to some extent the SLC now realises that what the farmers have been saying for years, and they have not been believed in saying, is literally right?I do not now that the formers have been a ging for years. |
| | THE MOARD: What they have been caying is that the SEC installations have, in fact, caused rires and nobody believed them? They must now be believed in some instances, yes. |
| | (Page 2326 follows.) |
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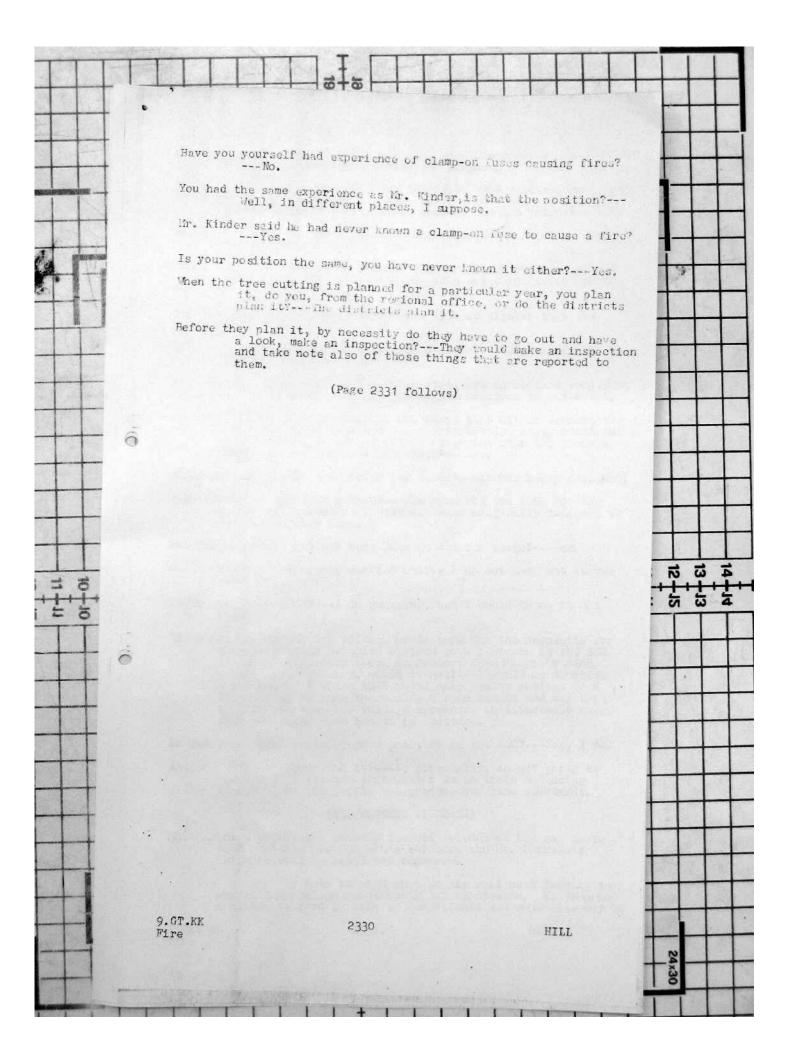






D: Were these tests corried out in the 1960s - were the results of those tests distributed to district managers?--- I beg your perdon? MR. LLOYD: The tests carried out in the 1960s. THE BOARD: Were the results of those tests - - -IR. LLOYD: Conveyed to the district managers? --- Not to my knowle se. If Mr. Kinder had had access, as I understand regional managers did, to the annual statistics compiled by your officer from the Public Risk department, Mr. Kirk, that would have disabused them of any notion that clamp-on fuses could not cause fires, would it not?---I do not think so. If those statistics show cases of clamp-on fuses cousing fires, would not that disabuse them of the notion that it could not happen, should it not?--- I do not know that they show clamp-on fuses as a fire cause prior to this Tebruary. Mr. Hill, I am just anxious to enquire as to how well the message has got home, or what I conceive is the message, do you follow?---Yes. Are you right about those statistics slowing THE HOARD: 4 specifically clamp-on fuses? MR. McDONALD: There are one or two, I think. THE BOARD: I just could not recall whether those statistics were subdivided sufficiently to put it down to that. D: Two swallows do not make a summer, but they east a considerable amount of doubt on the assertion that MR. LLOYD: swallows do not exist.
(To witness): Mr. Will, the question as to whether a particular line needs to have spreaders installed is 12 13 14 not a decision for a layman, is it, it is an engineer's decision?---Yes. The instructions that have been issued about the use of spreaders have been fairly broad, not very easy to interpret perhaps. There has been a tendency on the part of people not to like spreaders. +13 It is an engineering decision, is it not? D: Why do they not like spreaders?—They do not like spreaders, first of all, because the cent n of spreader we had until maybe 12 months ago - that is a bit of a guess - was not a very easy thing to install, could not be installed on a live line and, in fact, the installation of one on a line that was alive caused a fatality. They are not a very popular tool. They were presented to us by Distribution Engineering Department as something to use in those situations where it appeared there was a design problem or it appeared there was a particular problem with THE BOARD: problem or it appeared there was a particular problem with the low voltage design. I would not have regarded spreaders until now as something you ever needed if the design of your line was correct and correctly installed. D: You may still be right about that. May do they not use spreaders on high voltage lines?— It would be difficult to produce material of a sufficient insulation property. THE BOAD: This is not my field at all. I think that would be it. Do you say now that a spreader is only needed for a line which has not been properly designed or the design MR. LLOYD: of which has not been properly executed? -- I think now 9.GT.KK 2328 Fire HIII.

that we have a different design of pyrocder it will be easier to install which is one of the factors which is going to make for more ready acceptance of it, and I think we recognise the spreader now as a good tool in situations where maybe the kind of alterations you would have to do to a line to avoid the use of a spreader would take time and it is protracted. Do you say now that a spreader is only necessary where a line has either been badly designed or, if correctly designed, the design has not been properly executed?---Wo, you would have to repeat that, you have tangled me. D: Should you ever need a spreader if the line were properly installed, and the design properly carried out? --- In my belief, no. THE BOARD: MR. LLOYD: Does that not follow for someone to determine whether or not you need a spreader, he would have to have the engineering knowledge to say whether the line had been properly designed or properly installed. Does that no Does that not follow? --- Yes. Except in the event if they saw them clashing. Would you tell mr. Hill, to date are any of the SEC lines installed on Would you tell me, the basis of design criteria which contemplate the avoidance of clashing under particular wind and weather conditions? Is there a standard? Are they so designed and so installed that they will not clash up to certain wind speeds under certain temperatures? --- Yes. What are the criteria? --- I cannot tell you. I have not been associated with line design for a number of years. The criteria has changed somewhat, but temperature, wind conditions, sag, are all taken into account in the standard design of lines and should avoid clash and would avoid clash if correctly sagged and correctly installed. 2 2 2 What at the present time is the delay on getting connections to consumers in your region?---It would depend very much on the amount of work. If it involved any sort 13 MR. MARKS: S of extension to the distribution system, whother low voltage or high voltage extension, I would say probably about five months. What is the range of time involved to give a connection, domestic connection? --- A simple domestic connection where mains exist? Yes? --- Quite quickly, within a week. And where they do not exist? --- Up to five months. When Mr. Chettle asked his question about the Morests Commission's problem in the Otway Ranges, you said that actually you agreed on a certain distance of clearance?---Yes. Was the one you agreed on one which was equal to the height of the trees adjoining the lines? --- I do not know. .: What was it?---We agreed on clearance from standing trees of, from memory, something in the order of six feet to seven feet, but the standing trees were much higher than the lines. In fact, I think in some places almost met above the line. So that the arrangement that you say was come to, did involve trees in fact overhanging the line?---Yes, true. 9.GT.KK Fire 2329 HTI.I.



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|------------|---|-------|------|
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| | MR. Marks: No that except, certainly, some inspections are that purpose? For a particular purpose. | | |
| macronii - | There may be some confusion about the films you said you were joing to show. It is not a film to be made - you are talking about the films on the tests made at the laboratory? Yes. | | |
| | These were tests of the expulsion of five or hot particles. from the fuses? The tas right. | 1 | |
| | There is another source of trouble with the lines cheshing on the poles - can the poles change? The poles can twist and the crossoras can warp. | 19 | |
| | The lines get out of alignment? One line is bighter than the other one. | | |
| 1 | They can occur through the effect of weather? Yes, warping of the wood and other things. | | |
| | Mt. HIMON: Going back to the Leeac fire, you agreed that spreaders wire necessary on the low veltage conductors there?Yes. | | |
| 1 6 | It follows from wint you said to Mr. Lloyd that either because the line was badly designed or, alternatively, badly constructed or installed, or it got out of alignment over the years - those are the times alternatives? les. | | |
| | Which alternative do you prefer for Becae? It was badly designed. | + | |
| | THE BOARD: In too long a span? The span was too long for the number of conductors involved. When originally designed it was a two wire line. | 9 | |
| + | MR. NIKON: Modifications were made at a later stage?Yes. | | |
| + | Do you know when they are carried out? I do not know but it was some years ago. | | |
| 10 | Before or after 1969? I am guessing, but I would think it was after. | +12+ | 13 1 |
| 0 | The condition of the low voltage conductors and the necessity for spreaders would be quite obvious to a linesann in the SLC if he had inspected those conductors down Picree's Road before 12th February, would it not?I would be doubtful about that. I think that would only become obvious to a linesann if we were to specify a spin length and say that we will use some low voltage spreaders in situations where that nominated span length is exceeded. | 5 | |
| | Do you think that would be good practice in the SEC? Yes, I do. | + | - |
| | Are you going to recommend it?I, personally, an not going to recommend it because that matter is in brain and being looked at by the people who produce our line standards. | | |
| | (The Wigness Wighdull) | | |
| | MR. HAKS: I understand from my learned friends at the Bar table that probably Mr. Chapman's evidence and Mr. Pocknee's evidence will be completed tomorrow. | | |
| | I have in mind that we may well need Tuesday to obtain instruction about our F nel submission. We have had a battle in fact to talk to our clients and some time may be | | |
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